

# Juvenile Justice NMDS 2016–18

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# Juvenile Justice NMDS 2016–18

## Identifying and definitional attributes

**Metadata item type:** Data Set Specification

**METEOR identifier:** 758594

**Registration status:** [Youth Justice, Superseded 23/08/2022](#)

**DSS type:** National Minimum Data Set (NMDS)

**Scope:** The Juvenile Justice National Minimum Data Set (JJ NMDS) 2016–18 contains information about young people under youth justice supervision in Australia. Young people under youth justice supervision are defined as those who are under the supervision or case management of a youth justice agency because they have:

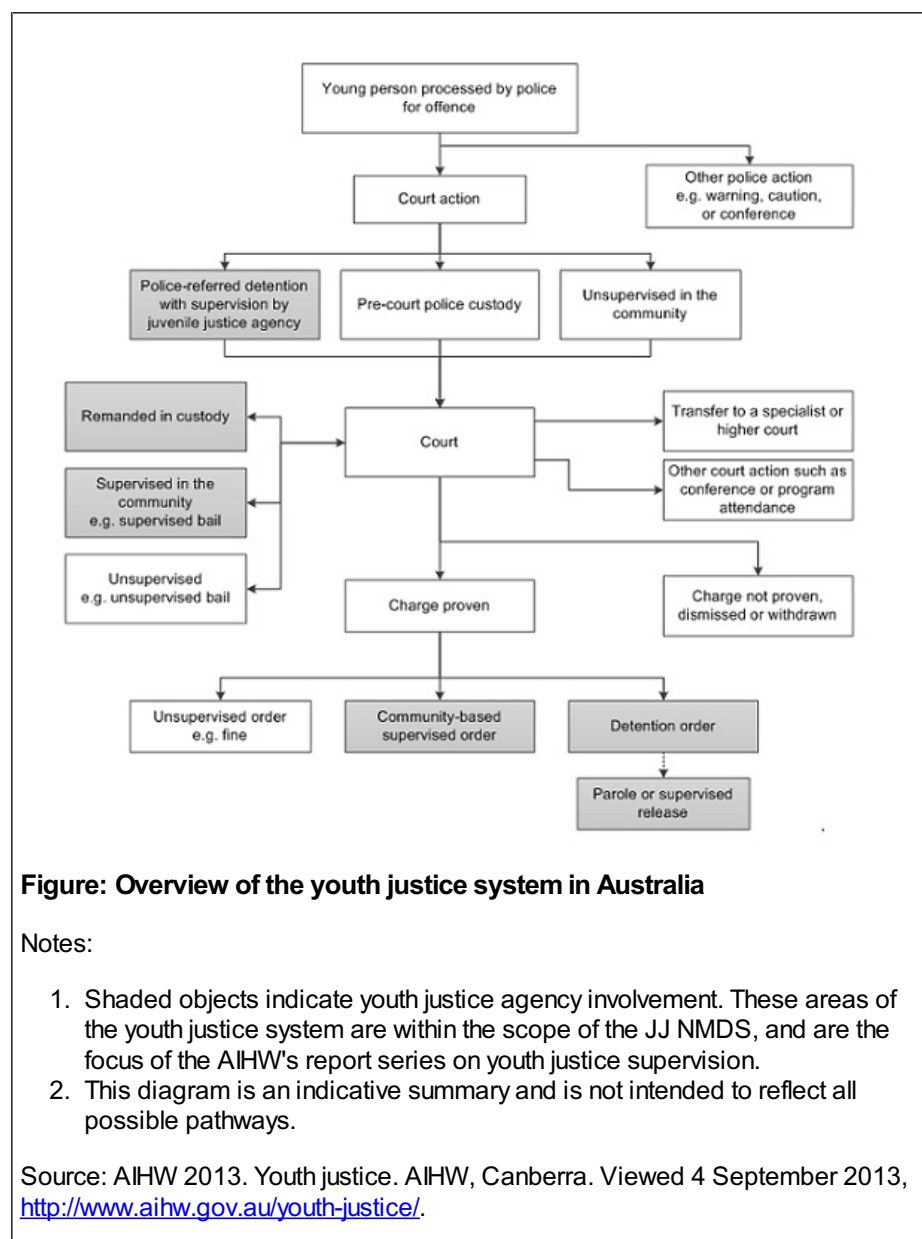
- committed or allegedly committed an offence between the ages of 10–17 years

OR

- committed or allegedly committed an offence when aged over 17 years and who are treated as young people due to their vulnerability or immaturity.

It does not contain information on young people who are not supervised or case managed by a youth justice agency (for example, young people supervised by an adult correctional agency).

The figure below summarises a range of possible pathways through the youth justice system. The stages that require a young person to be supervised by youth justice agencies and are to be included in the JJ NMDS are shaded. These stages are the focus of the Australian Institute of Health and Welfare (AIHW)'s reporting series on youth justice supervision.



### JJ NMDS files (data element clusters)

The JJ NMDS 2016–18 contains four files:

#### Juvenile Justice Client file cluster

The client file cluster contains demographic information on young people under youth justice supervision.

#### Juvenile Justice Order file cluster

The order file cluster contains information about the supervised orders handed down by courts and parole boards to young people under youth justice supervision.

#### Juvenile Justice Detention file cluster

The detention file cluster contains information about the periods of detention of young people under youth justice supervision. A detention period relates to the period of time a young person is detained in a youth justice remand or detention centre in relation to a particular detention type. A new reception into a detention centre, a change in legal status and a transfer to another detention centre all start a new detention period, while a release from a detention centre, a transfer to another centre or another jurisdiction, a change in legal status, an escape and an abscond all end a detention period.

#### Juvenile Justice Order types file cluster

The order types file cluster links the orders available in jurisdictions with the national

order categories.

## Collection and usage attributes

**Statistical unit:** Person

**Implementation start date:** 01/07/2016

**Implementation end date:** 30/06/2018

**Comments:** In November 2012 the Australasian Juvenile Justice Administrators agreed to retain their name (and the name of the collection), but to change the preferred terminology within the collection from 'juvenile justice' to 'youth justice'.

### Juvenile Justice NMDS redevelopment

Previous versions of the JJ NMDS comprised a client file, an episode file and a centre file. The episode file contained information on a young person's most serious supervised order, that is, if a young person was being supervised in relation to more than one order at any one time, only information on the most serious order was collected.

Following the review of the JJ NMDS by KPMG in 2008 and 2009, the JJ NMDS was redeveloped and the episode file was replaced with an order file and a detention file and an order type file was added to the NMDS. The client file and the centre file were not altered. A number of data items were added to the JJ NMDS and existing data item names were updated to match the data item names used in METeOR.

The centre file was removed from JJ NMDS in 2011.

The four files collected for the JJ NMDS have been replicated in METeOR as DSS clusters listed as follows:

- Juvenile Justice Client file cluster
- Juvenile Justice Order file cluster
- Juvenile Justice Detention file cluster
- Juvenile Justice Order types file cluster.

## Source and reference attributes

**Submitting organisation:** Australian Youth Justice Administrators (AYJA)

**Origin:** AIHW (Australian Institute of Health and Welfare) 2004. Juvenile Justice National Minimum Data Set Version 1.3 Data Dictionary. Canberra: AIHW.

**Reference documents:** AIHW 2017. Juvenile Justice National Minimum Data Set. Data Collection Manual 2016–17. Canberra: AIHW.

## Relational attributes

**Related metadata references:** Supersedes [Juvenile Justice NMDS 2015–16 Youth Justice](#), Superseded 23/08/2022

Has been superseded by [Youth Justice NMDS 2018–20 Youth Justice](#), Superseded 23/08/2022

**Implementation in Data Set Specifications:** [Juvenile Justice DSS 2016–18 Youth Justice](#), Superseded 23/08/2022

**Implementation start date:** 01/07/2016

**Implementation end date:** 30/06/2018

## Metadata items in this Data Set Specification

Seq No.	Metadata item	Obligation	Max occurs
1	<a href="#">Juvenile Justice Client file cluster</a>	Mandatory	1

Seq No.	Metadata item	Obligation	Max occurs																		
1	<a href="#">Person—person identifier, XXXXXX[X(14)]</a>  <b>DSS specific information:</b>  The person identifier is a jurisdictionally-specific code that uniquely identifies a young person (youth justice client) within the State or Territory youth justice department responsible for the young person.  A State or Territory identifier should be the first character of the person identifier according to the following:  <table><tr><td>1</td><td>New South Wales</td></tr><tr><td>2</td><td>Victoria</td></tr><tr><td>3</td><td>Queensland</td></tr><tr><td>4</td><td>South Australia</td></tr><tr><td>5</td><td>Western Australia</td></tr><tr><td>6</td><td>Tasmania</td></tr><tr><td>7</td><td>Northern Territory</td></tr><tr><td>8</td><td>Australian Capital Territory</td></tr><tr><td>9</td><td>Other territories (e.g. Christmas Island)</td></tr></table>	1	New South Wales	2	Victoria	3	Queensland	4	South Australia	5	Western Australia	6	Tasmania	7	Northern Territory	8	Australian Capital Territory	9	Other territories (e.g. Christmas Island)	Mandatory	1
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9	Other territories (e.g. Christmas Island)																				
2	<a href="#">Person—letters of family name, text XXX</a>  <b>DSS specific information:</b>  'Letters of name' is collected as one item in cell number 2 and is a specific combination of the 2nd, 3rd and 5th letters of the person's family name and the 2nd and 3rd letters of the person's given name.	Mandatory	1																		
3	<a href="#">Person—letters of given name, text XX</a>  <b>DSS specific information:</b>  'Letters of name' is collected as one item in cell number 2 and is a specific combination of the 2nd, 3rd and 5th letters of the person's family name and the 2nd and 3rd letters of the person's <u>given name</u> .	Mandatory	1																		
4	<a href="#">Person—date of birth, DDMMYYYY</a>  <b>DSS specific information:</b>  The young person should be aged 10–25 years at the order start date.  The young person should be aged 10–25 years at the detention start date.	Mandatory	1																		
5	<a href="#">Person—sex, code N</a>	Mandatory	1																		
6	<a href="#">Person—Indigenous status, code N</a>	Mandatory	1																		

Seq No.	Metadata item	Obligation	Max occurs
7	<a href="#">Service event—first service contact date, DDMMYYYY</a>	Mandatory	1
<p><b>DSS specific information:</b></p> <p>This data element is used in the youth justice client file cluster as the date on which the person was first supervised or case managed by the youth justice department (date of first supervised order).</p> <p><b>Guide for Use</b></p> <p>The date can be before the start of the NMDS (i.e. 1/7/00).</p> <p>‘Contacts’ are those that would count as a supervised order (i.e. would be within scope for the JJ NMDS).</p> <p>Do not include court appearances or other types of contacts.</p> <p>If the first service contact date is unknown, leave the field blank.</p> <p><b>Business rules</b></p> <p>The first service contact must be on or before the end of the reporting period.</p> <p>The first service contact date must be before or equal to the earliest <a href="#">order start date</a> in the JJ NMDS.</p> <p>The young person's age at the first service contact date (calculated using DOB) should be at least 10 years.</p>			
2	<a href="#">Juvenile Justice Order file cluster</a>	Mandatory	99
1	<a href="#">Person—person identifier, XXXXXX[X(14)]</a>	Mandatory	1
<p><b>DSS specific information:</b></p> <p>The person identifier is a jurisdictionally-specific code that uniquely identifies a young person (youth justice client) within the State or Territory youth justice department responsible for the young person.</p> <p>A State or Territory identifier should be the first character of the person identifier according to the following:</p> <ul style="list-style-type: none"> <li>1 New South Wales</li> <li>2 Victoria</li> <li>3 Queensland</li> <li>4 South Australia</li> <li>5 Western Australia</li> <li>6 Tasmania</li> <li>7 Northern Territory</li> <li>8 Australian Capital Territory</li> <li>9 Other territories (e.g. Christmas Island)</li> </ul>			

2 [Order—order identifier, X\[X\(49\)\]](#)

Mandatory 99

**DSS specific information:**

For the purposes of the JJ NMDS, this unique identifier is retained across collection periods. The identifier is assigned by the State or Territory youth justice department.

In the order file, the order identifier will in most cases be unique. However, where a single order specifies multiple types of supervision, for example a blended order that specifies a period in detention followed by a period of community-based supervision, the information relating to each type of supervision will comprise a separate record but the order identifier will remain the same.

In the example below, order #10001 is a blended order that comprises a period in detention from 1/1/08 to 1/6/08 followed by a period in the community from 1/6/08 to 1/12/08. Order #10002 is an unrelated remand order.

Person identifier	Order identifier	Order start date	Order end date	Order type-national	Order end reason	Comment
1	10001	01/01/08	01/06/08	35 (sentenced detention)	completed	blended order part 1
1	10001	01/06/08	01/12/08	32 (sentenced community-based with additional mandated requirements)	completed	blended order part 2
1	10002	15/01/09	20/01/09	21 (remand)	completed	unrelated order

Queensland: Don't count detention orders that are followed by a period of supervised release as blended orders.

**Business rules**

- If the [order identifier](#) matches the order identifier of another record and the [person identifiers](#) are the same, the order end date of the first record should equal the order start date of the second record.
- The order identifier ([charge file](#)) must be in the order file.
- If the [order type](#) ([order file](#)) is an unsentenced order then there must be a record in the charge file with a matching order identifier.
- The order identifier ([offence file](#)) must be in the order file.

Seq No.	Metadata item	Obligation	Max occurs
3	<a href="#">Order—order start date, DDMMYYYY</a>	Mandatory	99

***DSS specific information:***

**Guide for use**

This date may not necessarily be the date that supervision began; for example, if a sentence of detention is backdated to the start of the young person's remand period, the order start date will be before the period of sentenced detention actually began.

Orders may be concurrent and overlap; that is, the order start date may be before the order end date of the previous order.

The order start date is the date the order first comes into effect, which may not necessarily be the same as the date the court handed down the order. Orders that are handed down by a court to take effect in the future should not be backdated to the date they were handed down.

**Business rules**

- The [order start date](#) must be on or before the order end date.
- The young person must be aged at least 10 years (based on date of birth) at the order start date.
- The young person should be aged 10-25 years at the order start date.
- The [order start date](#) must be on or before the end of the reporting period.
- If the order end reason for a previous order was 3 (death) there must not be any subsequent orders.
- If the [order identifier](#) matches the order identifier of another record and the [person identifiers](#) are the same, the [order end date](#) of the first record should equal the order start date of the second record.



Seq No.	Metadata item	Obligation	Max occurs
4	<a href="#">Order—order end date, DDMMYYYY</a>	Mandatory	99
<i>DSS specific information:</i>			
<b>Guide for use</b>			
<p>The order end date is the date the order ceases to be in effect, as specified on the order.</p> <p>If a young person ceases to be under the supervision relating to the order, but the order is still in effect, the order does not end. For example, if a young person is given a sentenced detention order with an end date of 1 December but is released on supervised release or parole on 1 November, the order end date remains 1 December unless the court varies the end date of the order.</p> <p>If the court varies the end date of the order, the new (varied) end date is the order end date.</p> <p>If an order is revoked or cancelled, the order end date is the date that the order was revoked or cancelled. This includes orders that are revoked or cancelled due to re-offending or failure to comply with conditions and orders that are cancelled, quashed or varied on appeal.</p> <p>If an order extends over two or more reporting periods and the order end date changes because the order was revoked, cancelled, quashed or varied, the order end date and the order end reason will differ between data submissions. The changed order end date should be supplied in the reporting period in which the order was revoked, cancelled, quashed or varied; however, a related record supplied in a previous data submission should not be updated. For example, a record relating to order ID 101 was supplied for the reporting period 2009–10 with an end date of 1/6/11 (that is, the order end date was after the end of the reporting period). A record relating to the same order was supplied in the following reporting period, 2010–11, but the order had been varied and now has an end date of 1/7/09. It is sufficient to report this new end date in the 2010–11 reporting period; a 'fix' is not required for the records relating to this order supplied in previous data submissions.</p> <p>When an order end date is after the end of the reporting period (e.g. for the 2009–10 reporting period, after the 30/06/2010) or if the order end date is null in the local data system, supply the order end date or insert the dummy date (22/02/2222) if the order end date is unknown. Do not end the order at the end of the reporting period.</p>			
<b>Business rules</b>			
<ul style="list-style-type: none"> <li>• The order end date must be on or after the start of the reporting period.</li> <li>• The <a href="#">order start date</a> must be on or before the order end date.</li> <li>• If the order end date is on or before the end of the reporting period, the <a href="#">order end reason</a> must be a reason other than 0 (not applicable).</li> <li>• If the <a href="#">order identifier</a> matches the order identifier of another record and the <a href="#">person identifiers</a> are the same, the order end date of the first record should equal the order start date of the second record.</li> </ul>			
5	<a href="#">Order—order type, national youth justice legal order code NN</a>	Mandatory	99
6	<a href="#">Order—order end reason, youth justice order end reason code N[N]</a>	Mandatory	99

Seq No.	Metadata item	Obligation	Max occurs
7	<a href="#">Address—suburb/town/locality name, text X[X(45)]</a>  <b>DSS specific information:</b>  This item is collected for the young person's last known home address before entering youth justice supervision.  <b>Guide for Use</b>  Use the Australian Post postcode file.  Leave the field blank if: <ul style="list-style-type: none"> <li>the last known home address is unknown</li> <li>the last known home address is outside Australia</li> <li>the young person had no fixed address.</li> </ul>	Mandatory	99
8	<a href="#">Address—Australian postcode, code (Postcode datafile) NNNN</a>  <b>DSS specific information:</b>  This item is collected for the young person's last known home address before entering youth justice supervision.  <b>Guide for Use</b>  A Suburb/Town/Locality may be a town, city, suburb or commonly used location name such as a large agricultural property or Aboriginal community. The name should be spelt correctly and consistently and should not be a youth justice detention facility.  Enter 'UNKNOWN' where the locality name or geographic area is not known.  Enter 'NO FIXED ADDRESS' where the young person has no fixed address or is homeless.  Suburb/Town/Locality should be sourced from the Australia Post Standard postcode file for the relevant year, available on the <a href="#">Australia Post website</a> .	Mandatory	99
9	<a href="#">Person—Australian state/territory identifier, code N</a>  <b>DSS specific information:</b>  This item is collected for the young person's last known home address before entering youth justice supervision.  <b>Guide for Use</b>  Leave the field blank if: <ul style="list-style-type: none"> <li>the last known home address is unknown</li> <li>the last known home address is outside Australia</li> <li>the young person had no fixed address.</li> </ul>	Mandatory	99
3	<a href="#">Juvenile Justice Detention file cluster</a>	Mandatory	99

Seq No.	Metadata item	Obligation	Max occurs
1	<p><a href="#">Person—person identifier, XXXXXX[X(14)]</a></p> <p><b>DSS specific information:</b></p> <p>The person identifier is a jurisdictionally-specific code that uniquely identifies a young person (youth justice client) within the State or Territory youth justice department responsible for the young person.</p> <p>A State or Territory identifier should be the first character of the person identifier according to the following:</p> <ul style="list-style-type: none"> <li>1 New South Wales</li> <li>2 Victoria</li> <li>3 Queensland</li> <li>4 South Australia</li> <li>5 Western Australia</li> <li>6 Tasmania</li> <li>7 Northern Territory</li> <li>8 Australian Capital Territory</li> <li>9 Other territories (e.g. Christmas Island)</li> </ul>	Mandatory	1
2	<p><a href="#">Detention period—detention start date, DDMMYYYY</a></p> <p><b>DSS specific information:</b></p> <p>The period of time a young person is detained in a youth justice remand or detention centre in relation to a particular detention type, without change in detention centre and without escaping or absconding.</p> <p>A young person may have concurrent detention periods because detention periods relate to particular types of detention (e.g. remand, sentenced detention). For example, if a young person is detained on remand at the same time as they are serving a sentenced detention order, they would have two concurrent detention periods—one period with the details of the remand detention and the other with details on the sentenced detention.</p>	Mandatory	99
3	<p><a href="#">Detention period—detention end date, DDMMYYYY</a></p> <p><b>DSS specific information:</b></p> <p>Detention periods may be concurrent where the detention types are different.</p> <p>When a detention end date is after the end of the reporting period (e.g. for the 2009–10 reporting period, after the 30/06/2010) or if the detention end date is null in the local data system, supply the actual detention end date or insert the dummy date (22/02/2222) if the detention end date is unknown. Do not end the order at the end of the reporting period.</p>	Mandatory	99
4	<p><a href="#">Detention period—detention type, youth justice detention type code N</a></p>	Mandatory	99

Seq No.	Metadata item	Obligation	Max occurs
5	<a href="#">Detention period—detention end reason, youth justice detention end reason code N[N]</a>	Mandatory	99
<b>DSS specific information:</b>			
Business rules:			
<ul style="list-style-type: none"> <li>• If the <a href="#">detention end reason</a> is CODE 5 (release on parole), the <a href="#">detention type</a> must be sentenced (CODE 3).</li> <li>• If the detention end reason is released on bail, the detention type must be unsentenced (CODE 1, CODE 2).</li> <li>• If the detention end date is on or before the end of the reporting period, the detention end reason must be a reason other than CODE 0 (not applicable).</li> <li>• If the detention end reason for a previous detention period was CODE 2 (death) there must not be any subsequent detention periods.</li> <li>• If the detention end reason is CODE 2 (death) there must be a corresponding order period with an order end reason of CODE 3 (death).</li> <li>• If the detention end date is on or before the end of the reporting period, the detention end reason must be a reason other than CODE 0 (not applicable).</li> <li>• If the detention end date is after the end of the reporting period, the detention end reason must be CODE 0 (not applicable).</li> <li>• If the detention end reason is CODE 4 (transfer to another youth detention centre within the jurisdiction), the next detention record must start within a day and have the same detention type.</li> </ul>			
No null values.			
6	<a href="#">Address—suburb/town/locality name, text X[X(45)]</a>	Mandatory	99
<b>DSS specific information:</b>			
This item is collected for the young person's last known home address before entering youth justice detention.			
A Suburb/Town/Locality may be a town, city, suburb or commonly used location name such as a large agricultural property or Aboriginal community. The name should be spelt correctly and consistently and should not be a youth justice detention facility.			
Enter 'Unknown' where the locality name or geographic area is not known.			
Enter 'No fixed address' where the young person has no fixed address or is homeless.			
Suburb/Town/Locality should be sourced from the Australia Post Standard postcode file for the relevant year, available on the <a href="#">Australia Post website</a> .			
7	<a href="#">Address—Australian postcode, Australian postcode code (Postcode datafile) {NNNN}</a>	Mandatory	99
<b>DSS specific information:</b>			
This item is collected twice: once for the young person's last known home address before entering youth justice detention and once for the youth detention centre.			
<b>Guide for Use</b>			
Use the Australian Post postcode file.			
Leave the field blank if:			
<ul style="list-style-type: none"> <li>• the last known home address is unknown</li> <li>• the last known home address is outside Australia</li> <li>• the young person had no fixed address.</li> </ul>			

Seq No.	Metadata item	Obligation	Max occurs
8	<a href="#">Person—Australian state/territory identifier, code N</a>	Mandatory	99
	<p><b>DSS specific information:</b></p> <p>This item is collected for the young person's last known home address before entering youth justice detention.</p>		
9	<a href="#">Organisation—organisation name, text X[X(199)]</a>	Mandatory	99
	<p><b>DSS specific information:</b></p> <p>This Data Element is used in the Detention file cluster to identify the name of the youth justice remand or detention centre where the young person is detained.</p> <p>If the detention end date of the current detention period is after the detention start date of the next detention period, the organisation name (youth justice remand or detention centre) of the current period and the next detention period must be the same.</p>		
4	<a href="#">Juvenile Justice Order types file cluster</a>	Mandatory	99
1	<a href="#">Order—order type, identifier X[X(49)]</a>	Mandatory	1
2	<a href="#">Order—order type, text X[X(99)]</a>	Mandatory	1
	<p><b>DSS specific information:</b></p> <p>The Order type is a jurisdictionally-specific legal order or arrangement that has resulted in the supervision of the young person by the youth justice agency. A young person may be supervised as the result of multiple legal arrangements - each of these constitutes a separate order period.</p>		
3	<a href="#">Order—order type, national youth justice legal order code NN</a>	Mandatory	1
4	<a href="#">Service episode—reporting period, financial year YYYY-YY</a>	Conditional	1
	<p><b>Conditional obligation:</b></p> <p>This data element is not required if data supplied for a single reporting period.</p> <p>If supplying data for multiple reporting periods, specify the reporting period to which the record relates.</p>		